

Message Text

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ORIGIN ACDA-19

INFO OCT-01 EUR-25 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-04 RSC-01

PRS-01 SPC-03 TRSE-00 SAJ-01 IO-14 OIC-04 AEC-11

OMB-01 SS-20 NSC-10 EB-11 DODE-00 /156 R

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DOD:LMICHAEL

NSC:DAARON (SUB)

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FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY VIENNA

USNMR SHAPE

S E C R E T STATE 245598

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: GUIDANCE ON WORKING GROUP REPORT TO SPC ON
NEGOTIATED INSPECTION

REF: USNATO 5946

VIENNA FOR USDEL MBFR

1. WE WOULD NOT OBJECT TO HAVING THE WORKING GROUP REPORT
ANNEXED TO THE SPC REPORT. GUIDANCE ON SPC REPORT
(TRANSMITTED USNATO 5856) SEPTTEL. HOWEVER, WOULD URGE

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CHANGES ENUMERATED BELOW.

2. FURTHERMORE, IN ACCEPTING BOTH REPORTS YOU SHOULD MAKE CLEAR THAT NO FINAL NATO DETERMINATION OF THE UTILITY AND ACCEPTABILITY OF ANY NEGOTIATED INSPECTION SCHEME CAN BE MADE UNTIL IT IS FULLY ARTICULATED. WE THINK IT APPROPRIATE TO BEGIN ASSESSING GENERAL SCHEMES OF INSPECTION SUITED TO NATO'S NEEDS, WHICH SHOULD BE DONE IN FULL REALIZATION OF THE REQUIREMENTS AND LIMITATIONS OF RECIPROCITY. WHEN A SPECIFIC MEASURE IS EXAMINED IN NATO IN THE NECESSARY DETAIL ALLIES MAY WELL CONCLUDE THAT A PARTICULAR MEASURE IS UNACCEPTABLE OR UNDESIRABLE AS APPLIED TO THEIR FORCES, OR TERRITORY, AND WOULD NOT WANT TO SURFACE THE MEASURE IN NEGOTIATIONS. SPECIFIC COMMENTS FOLLOW:

A. OBSERVATION OF WITHDRAWALS (PARA 8, REFTEL)
THE US PAPER DID NOT RECOMMEND THE SPECIFIC MEASURES LISTED ALTHOUGH IT CONCLUDED (PAGE 15) THAT SOME SUCH MEASURE WOULD BE A PART OF THE MOST EFFECTIVE AND ECONOMICAL APPROACH. WE PREFER "EXAMINED" VICE "RECOMMENDED".

B. ON PARA 8 (B), THE US MEASURE WOULD GIVE TEAMS THE FREEDOM TO ACCOMPANY WITHDRAWING UNITS BUT POINTED TO THE PRACTICAL DIFFICULTIES, GIVEN THE SIZE OF SOVIET MOVEMENT BY RAIL AND ROAD. WE WOULD PREFER SUMMARIZING THIS AS "A NUMBER OF TWO-MAN MOBILE TEAMS FREE TO OBSERVE THE WITHDRAWING UNITS AT ANY POINT FROM BARRACKS GATE TO THE USSR".

C. MOBILE TEAMS (PARAS 13-14) WE CONCUR IN SUGGESTED REWORDING OF PARA 14A. WE WOULD BE WILLING TO LEAVE IN THE LAST SENTENCE OF PARA 13, BECAUSE THE QUESTION WILL HAVE TO BE ADDRESSED AT SOME POINT.

D. ON PARA 14B, WE CONCUR IN YOUR PROPOSAL TO SEEK DROPPING IT BOTH ON FOR THE REASONS STATED IN THE US 5 OCTOBER PAPER (PAGES 42-43) AND BECAUSE IT WOULD BE AN ELEMENT OF THE "SYSTEMATIC INVESTIGATION" CALLED FOR IN PARA 13. IN ADDITION THE US MEASURE PROVIDES
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ROUGH EQUALITY IN NUMBERS OF TEAMS IN EACH PACT COUNTRY IN THE NGA. (FYI, THE POLISH MD HQS MENTIONED IN PARA 11C ARE WROCLAW AND BYDGOSZCZ; WARSAW IS ALSO AN MD HQ. END FYI).

E. TRAINING (PARA 22, REFTEL) BASED ON US FIELD TEST EXPERIENCE AND ON GENERAL ADMINISTRATIVE CONSIDERATIONS, WE THINK MORE THAN A "FEW WEEKS" WOULD BE

REQUIRED TO FIELD AN INSPECTORATE, AND SUGGEST A
"RELATIVELY SHORT TIME" AS ALTERNATIVE LANGUAGE.

F. IT SEEMS DOUBTFUL THAT ALLIANCE WILL BE ABLE TO
ESTABLISH ADEQUATE DATA BASE FAIRLY QUICKLY AS SUGGESTED
PARA 18. IF THE DATA BASE IS TO BE USEFUL FOR MONITORING
POST REDUCTION LEVELS PRECISELY, IT WOULD NEED TO BE
REASONABLY COMPLETE AND DETAILED FOR THE ENTIRE REDUCTION
AREA. THIS COULD REQUIRE A MAJOR COLLECTION AND
ANALYTICAL EFFORT, WHICH COULD HARDLY BE ACCOMPLISHED IN
LESS THAN A PERIOD OF MONTHS, EVEN IF VIRTUALLY UNRESTRICTED
SURVEILLANCE FLIGHTS WERE PERMITTED. RUSH

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